



CHAIRMAN OF THE JOINT CHIEFS OF STAFF INSTRUCTION

J-6
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CJCSI 6115.01
23 October 1995

REDUCTION, REALIGNMENT, AND CONTRACTING OF COMMAND, CONTROL, COMMUNICATIONS, AND COMPUTER FACILITIES

References: See the Enclosure.

1. Purpose. This instruction establishes policy on the reduction, realignment, and contracting of Defense-wide C4 facilities.
2. Cancellation. CJCS MOP 79, 2 November 1992, is canceled.
3. Applicability. This instruction applies to the Joint Staff, combatant commands, Services, and Defense agencies. It applies to common user communications, such as the DCS or the future Defense Information System Network infrastructure, needed to support CINC war plans. The procedures in this instruction do not supplant or supersede procedures defined for return to host governments of overseas sites and facilities (see reference f).
4. Background
 - a. The Military Departments have traditionally operated and maintained C4 facilities such as military satellite earth stations, long-haul communications backbone systems, AUTODIN switching centers (ASCs), key technical control facilities, and voice switching centers. However, to stay within allocated funding and manpower strengths, the CINCs and Services have elected to reduce C4 facilities or to realign their O&M by methods such as contracting.
 - b. Local and regional communications systems may support not only the theater commander, but also CINCs in different areas of responsibility (AORs) and other agencies. These systems also provide critical communications support to the NCA. To ensure that all reduction or realignment actions are looked at with a global view of support to the NCA and the Chairman of the Joint Chiefs of Staff, OASD(C31) has directed that all

proposed reductions and realignments of Defense-wide C4 systems be coordinated with the Joint Staff and DISA before implementation.

5. Definitions

a. Realignment. The transfer of O&M functions from one source to another source, such as transfer of military O&M from one Service to another Service, the conversion of a C4 military facility to a leased C4 facility, or commercialization (leasing C4 services in their entirety); i.e., using commercial telephone service.

b. Reduction. The decreasing of C4 services that a facility provides to support a continuing mission; examples range from a reduction to partial staffing and decreased operating hours up to and including total cessation of services.

c. Contracting. The transfer of O&M from US Government personnel to contractor personnel. The equipment and facilities remain the property of the US Government.

d. Emergency Essential C4. A minimum amount of C4 services identified by the CINC or the CJCS to support wartime missions. These C4 services include support from the NCA level to the CINC level and within the AOR.

e. US Control. In a facility that is jointly staffed with US military, DOD civilians, and/or contractors, the US military or DOD civilians will be in charge of the facility and capable of maintaining the facility if contractor personnel are not on the job.

6. Responsibilities

a. The Chairman of the Joint Chiefs of Staff will:

(1) Review and approve all plans for reduction, realignment, or contracting of emergency essential C4 facilities before implementation or public release.

(2) Develop and maintain lists of CINC-designated emergency essential C4 facilities that must remain under US control.

(3) Assess, approve, and provide direction on contingency plans for emergency essential C4 facilities to ensure continuation of services.

(4) Identify potential manning and training problems in the implementation of multiple contingency plans to the Services for resolution.

b. The Chiefs of the Services will:

(1) As required, assist the CINCs in developing proposals for the reduction, realignment, or contracting of Defense-wide C4 facilities.

(2) Ensure Service contracts or leasing actions meet system performance, operational, monitoring, and security requirements and clearly define contractor and government responsibilities in the event of emergencies or contingencies.

(3) Maintain and source an appropriate number of proficient and cleared personnel to O&M facilities identified in C4 facility contingency plans. This responsibility includes ensuring that appropriate billets exist to meet training and rotation requirements.

(4) This instruction does not prohibit the Services from developing additional guidance for internal review, coordination, and approval of reduction, realignment, and contracting of C4 services and facilities.

c. Commanders of combatant commands and US Element, NORAD will:

(1) Ensure that change proposals are submitted to the Chairman of the Joint Chiefs of Staff before the reduction, realignment, or contracting of Defense-wide C4 facilities. Each proposal will include at a minimum the following information:

(a) The location of the C4 facility and the type of C4 support currently provided.

(b) The proposed change to the facility, such as deactivation, contracting of O&M, leasing of specific services, or reduction in mission scope or operation, and the proposed date of the change.

(c) If appropriate, a description of how the request fits into a long-range CINC or theater plan, or specific reference to its appearance in such a plan.

(d) The proposed contingency plan to ensure the continuation of minimum essential DCS facilities and services in the event of emergency, contingency, or contractor work problems.

(e) Comments from other CINCs impacted by the proposed change.

(2) Assess the impact that proposals for the reduction, realignment, or contracting of C4 facilities will have on their ability to conduct operations and comment on those that affect facilities in their AOR or impact their mission.

(3) Identify and submit to the Joint Staff the list of emergency essential C4 facilities in their AOR. Candidate facilities include those that:

(a) Serve or impact more than one CINC, any DOD or non-DOD agency, or international agreement.

(b) Serve as a gateway to tactical and strategic systems.

(c) Serve as a DCS backbone hub, such as an ASC, DEN multifunction switch, Defense Red Switch Network switch, or Defense Data Network Packet Switching Node.

(d) Serve as a single thread at the network level.

(e) Serve as an NCA-to-CINC link.

(f) Serve as a critical control center, such as a Defense Satellite Communications System Operations Center, Milstar Control Center, or DISA Operations Center.

(g) Provide a contingency service and/or response mission, such as an auxiliary satellite control terminal.

(4) Identify C4 services needed from supporting CINCs to support the warfighting mission of the CINC.

(5) As necessary, identify staffing requirements, such as military billets, for emergency essential C4 facilities in their AOR.

(6) Include contracting plans in the Command, Control, Communications, and Computers Systems Master Plans in accordance with CJCS MOP 50.

d. Director, DISA will:

- (1) Provide specific guidelines to ensure that contracts or leasing actions maintain communication quality, reliability, and operating standards.
- (2) Provide comments on requests submitted to the Chairman of the Joint Chiefs of Staff to reduce, realign, or contract C4 facilities.
- (3) Analyze the impact of the reduction, realignment, or contracting of Defense-wide C4 facilities.
- (4) Direct appropriate Communications Control Offices to contact end users or agency points of contact of affected facilities to ensure coordination of changes in service .
- (5) Identify potential deficiencies in C4 architectures to the Joint Staff, Services, and CINCs.
- (6) Update master plans and architectures as necessary.
- (7) Assess, with the Joint Staff, Service contingency plans for emergency essential C4 facilities.

7. Procedures. The Joint Staff assessment process will focus on the following four areas:

- a. Maintaining minimum essential communications facilities, transmission systems, technical controls, and voice or data systems, operated and maintained by US military or DOD civilians to ensure that in times of critical need the facilities are available to the NCA to pass the necessary information and orders. This area includes intertheater and theater facilities to support the NCA, CJCS, CINCs, and JTF commander.
- b. Maintaining contingency plans for staffing of designated C4 facilities in the event of an emergency or work problem at facilities operated or maintained by contractor personnel. The Service designated as executive agent must maintain an adequate number of personnel with appropriate skills and clearances to sustain O&M of selected critical facilities.
- c. Ensuring that facilities that provide vital C4 services and interoperability for a JTF commander, component commands, and forces in a combat area are operated and maintained under US control.

d. Ensuring that support to special users with requirements for US military or DOD civilian personnel is provided to maintain the integrity of the communications systems.

8. Changes to this Policy. All changes to this document will be coordinated with the unified commands, Services, DISA, and the Joint Staff and must be approved by the Chairman of the Joint Chiefs of Staff before implementation.

9. Effective Date. This instruction is effective upon receipt.

For the Chairman of the Joint Chiefs of Staff

A handwritten signature in dark ink, appearing to read "Walter Cross", is written over a light gray circular stamp.

WALTER KROSS
Lieutenant General, USAF
Director, Joint Staff

Enclosure
References

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ENCLOSURES

REFERENCES

- a. DOD Directive 4640.13, 5 December 1991, "Management of Base and Long-Haul Telecommunications Equipment and Services"
- b. DOD Directive 5210.81, 18 June 1991, "United States Nuclear Weapons Command and Control (U)"
- c. DOD Directive 5410.10, 2 February 1960, "Coordination and Clearance of Announcements of Personnel Reductions, Closures of Installations and Reductions of Contract Operations Within the United States," Change 1
- d. CJCS MOP 50, 13 December 1990, "Command, Control, and Communications Systems Master Plans, Assessments, and Evaluation"
- e. MCM 72-91, 2 May 1991, "Integrated Tactical Warning and Attack Assessment System Architectural Concept"
- f. ASD(PL) 131758Z January 1992, "DOD Policy and Procedures for the Return to Host Governments of Overseas Sites and Facilities"